Capital Budget Code Closure Job Aid

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Preface

This document is intended to be a job aid used by state agencies and University of North Carolina campuses during year-end closeout preparation process. The document details 1) how to identify capital budget codes that should be closed, 2) processes for preparing capital budget codes for closure, 3) the process for closing capital budget codes. The Budget Code Closure Request Form referenced in this document is also <u>available on OSBM's website</u>.

In the 4th quarter of each fiscal year, agencies and campuses receive closeout instructions in the form of a memo from the Office of State Budget and Management (OSBM). Agencies and University of North Carolina campuses should use this job aid prior to receiving the closeout memo from OSBM in preparation for capital budget year-end close out. This job aid can also be used at any time during the fiscal year to assist in budget code clean up in preparation for closing capital budget codes.

Closing inactive and unneeded budget codes helps agencies and universities maintain clean and up-todate records of financial activity. A budget code cannot be closed with any documented current year activity, therefore it is important to prepare for budget code closure prior to July 1 of a new fiscal year.

Process Overview

Actor	Action	Complete by:			
State Agency/University	 Identify capital budget codes that can be closed Enter any necessary IBIS entries to adjust the budget to reflect actuals Work with OSBM analyst to return any unused appropriated CI funds back to original source Submit request to close capital budget code(s) 				
OSBM	 Review Agency/University request to close budget code(s) 				
OSC	 Review OSBM request to close budget code(s) NCFS Functional team works to close budget code(s) in NCFS 	Early June			
State Agency/University	Mid-Late June				
OSC	 Analyst reviews OSBM memo and NCFS to verify that the budget code should be closed Analyst reviews budget code trial balance and correct any remaining balances in coordination with Agency/University Inactivate all distributions from the closed budget code(s) to remove budget code from BD725 	The following fiscal year			

Table 1: Budget Code Closure Process Overview

Identifying Budget Codes to be Closed

The BD725 (RPTRTR137) report pulls budget data directly from NCFS. For agencies, IBIS entries interface with NCFS daily. For universities, this data only updates once per month. (UNC campuses maintain their own, separate budgeting systems in Peoplesoft or Banner, which interface into NCFS, but not IBIS). The report can be generated from the NCFS Reports and Analytics > Custom > FBR Custom > Report > General Ledger tab.

The BD725 report is a useful tool for monitoring CI project budgets and identifying budget codes that can be closed. It reports budgeted, allotted, and expended amounts at the fund code and budget code levels. When proceeding with the budget code closure process, it is important to review both the budget code summary and all fund codes within it.

Budget codes should be closed when all the CI projects within the code are completed. Completed CI project budgets can present on the BD725 in many ways. However, there are two general cases that can be identified using the budget code summaries on the BD725 report: (1) BD725 reflects actual project spending, and (2) BD725 does not reflect actual project spending and needs to be realigned prior to closure.

- 1. In some cases, a completed project will result in full expenditure of budgeted funds. The BD725 will show the following:
 - a. Fully allotted funds
 - b. Zero spending in the current month
 - c. Zero spending year to date
 - d. Zero allotment balance

Figure 1: BD725 showing budget code summary

2000-DHHS CENTRAL ADMINIS	TRATION									
41486-CENTRAL ADMIN 2014 R&I	RGO									
420011-DHHSCENADM 4L01 WRIG	GHT ROOF REPLACEMENT BC 41486									
Account	Funding Source	Inter Fund	Account Description	Total Budget	Unallotted	Total Allotments	Current	Year to Date	Life to Date	Allotment Balance
Expenditures - Budget and Actual										
54331000	0000	000000	BLDG-GENERAL CONTRACTS-UNDESIGNATED-DEFAULT	56,580.00	0.00	56,580.00	0.00	0.00	56,580.00	0.00
			BUDGET FUND							
54335000	0000	000000	BLDG-ROOFING CONTRACTS-UNDESIGNATED-DEFAULT	194,245.00	0.00	194,245.00	0.00	0.00	194,245.00	0.00
			BUDGET FUND							
54372000	0000	000000	BLDG-LEGAL FEES & ADVER-UNDESIGNATED-DEFAULT	32.00	0.00	32.00	0.00	0.00	32.00	0.00
			BUDGET FUND							
54379000	0000	000000	BLDG-MISC PROJECT COSTS-UNDESIGNATED-DEFAULT	4,143.00	0.00	4,143.00	0.00	0.00	4,143.00	0.00
			BUDGET FUND							
			Total Expenditures	255,000.00	0.00	255,000.00	0.00	0.00	255,000.00	0.00
Revenues - Estimated and Actual										
48053000	0000	000000	TRANSFER-2THIRDS GO BOND-UNDESIGNATED-	255,000.00	0.00	255,000.00	0.00	0.00	255,000.00	0.00
			DEFAULT BUDGET FUND							
									0.00	
			Excess of Expenditures Over Revenues	0.00	0.00	0.00	0.00	0.00	0.00	0.00
	1			255,000.00 0.00		255,000.00 0.00			255,000.00 0.00	

The budget code in the example above contains four (4) budget funds. As evidenced by the clean summary, all the fund codes have allotted and spent all the budgeted funds available. All budget summaries should look like the example above prior to requesting closure. The budget code summary can be found at the end of each budget code on the BD725.

- 2. In some cases, a completed project will result in partial expenditure of budgeted funds. The BD725 will show the following:
 - a. Unallotted funds (could also be fully allotted)
 - b. Zero spending in the current month
 - c. Zero spending year to date
 - d. Remaining allotment balance

Figure 2: BD725 showing budget code summary

2000-DHHS CENTRAL ADMINIST	PATION									
41740-DHHS CAPITAL IMPROVEM										
420032-DHHSCENADM 4P02 PHL										
Account	Funding Source	Inter Fund	Account Description	Total Budget	Unallotted	Total Allotments	Current	Year to Date	Life to Date	Allotment Balance
Expenditures - Budget and Actual										
54320000	0000	000000	BLDG-DESIGN CONTRACTS-UNDESIGNATED-DEFAULT BUDGET FUND	36,700.00	0.00	36,700.00	0.00	0.00	36,700.00	0.00
54320001	0000	000000	BLDG-DESIGN CONTRACT 2-UNDESIGNATED-DEFAULT BUDGET FUND	13,900.00	0.00	13,900.00	0.00	0.00	13,900.00	0.00
54321000	0000	000000	BLDG-CONSULTANT CONTRACTS-UNDESIGNATED- DEFAULT BUDGET FUND	6,927.18	0.00	6,927.18	0.00	0.00	6,927.18	0.00
54331000	0000	000000	BLDG-GENERAL CONTRACTS-UNDESIGNATED-DEFAULT BUDGET FUND	203,251.72	0.00	203,251.72	0.00	0.00	203,251.72	0.00
54331001	0000	000000	BLDG-GENERAL CONTRACT 2-UNDESIGNATED- DEFAULT BUDGET FUND	91,439.60	0.00	91,439.60	0.00	0.00	91,439.60	0.00
54337000	0000	000000	BLDG-MECHANICAL CONTRACTS-UNDESIGNATED- DEFAULT BUDGET FUND	70,000.00	0.00	70,000.00	0.00	0.00	70,000.00	0.00
54379000	0000	000000	BLDG-MISC PROJECT COSTS-UNDESIGNATED-DEFAULT BUDGET FUND	7,345.70	0.00	7,345.70	0.00	0.00	4,948.68	2,397.02
			Total Expenditures	429,564.20	0.00	429,564.20	0.00	0.00	427,167.18	2,397.02
Revenues - Estimated and Actual										
48100003	0000	041840	AGENCY TRANSFER IN-AGENCY INTERNAL UNDESIGNATED-DHESCENADMIN 41840 (LEARING	123,564.20	0.00	123,564.20	0.00	0.00	123,564.20	0.00
			Total Revenues	123,564.20	0.00	123,564.20	0.00	0.00	123,564.20	0.00
			Excess of Expenditures Over Revenues	306,000.00	0.00	306,000.00	0.00	0.00	303,602.98	2,397.02

The budget code in the example above contains three (3) budget funds. As evidenced by the budget code summary, no spending has occurred within this budget code during this fiscal year, but there are remaining funds that must be adjusted to reflect actual spending. These adjustments should be made via Allotment Requests and Budget Revision entries in IBIS.

NOTE: The examples in this section are only two of many ways a BD725 might present a completed CI project budget code. Contact your OSBM analyst if there are any questions regarding whether a budget code is eligible for closure.

Preparing for Budget Code Closure

After identifying budget codes to be closed, adjustments to the budgeted and allotted amounts are required to ensure a match between the budget and actual project spending. If the budget code has remaining allotment balances and/or budget amounts exceeding the project to date spending, all budget funds within the budget code should be reviewed.

In general, there are two options for use of excess funds when closing a budget code: (1) returning excess funds to the original fund source, and (2) repurposing excess funds by transferring them to a project in a different budget code. If an agency or university is interested in utilizing the second option listed, consultation with the OSBM capital analyst is required prior to conducting the transfer entries in IBIS. **Please note, not all funds can be transferred and repurposed in a new budget code.**

Corrective budget revisions and negative allotment requests should be submitted via IBIS for each budget fund showing balances greater than zero in the following BD725 columns: Unallotted, Allotment Balance. Agencies and universities should complete these adjustments prior to submitting the formal request to OSBM to close the budget codes. Agencies are encouraged to use internal revisions and allotments, where appropriate, prior to submitting requests in IBIS.

Transferring Excess Funds to a New Budget Code

In some cases, if a capital project is complete and has available excess budget, the remaining funds can be transferred to a new budget code if deemed allowable by the OSBM capital analyst. After consulting with OSBM, the following BD725 reviews and IBIS entries should be submitted:

Preparation of Budget Code funds are being transferred FROM:

- 1. Review BD725 to identify the status of allotted funds
 - a. If funds are allotted, see step #2
 - b. If funds are not allotted, submit Allotment Request in IBIS to allot all funds being transferred
- 2. Enter an Internal Budget Revision to move funds into a transfer expenditure account line:
 - a. Select the correct interfund of the project receiving the funds.

Preparation of Budget Code funds are being transferred TO:

- 1. Enter an External Budget Revision to receive transferred funds into a receipt account line
 - a. Select the correct interfund of the project sending the funds.
- 2. Enter an Allotment Request to allot any or all the transferred funds for use in the new budget code.

NOTE: It is important that the justification sections of all budget revisions and allotment requests reflect as much detail as possible regarding the transfer of funds to a new budget code. This will result in a timelier approval process.

Reducing the Budget to Reflect Actual Project Spending

If transferring unused funds is not allowable, feasible, or necessary, agencies and universities still must reduce excess budgets to reflect actual project spending. The BD725 is the most effective tool for identifying budget codes and fund codes that require budget adjustment. Each fund code within the budget code being prepared for closure will need to be reviewed for budget excess. IBIS entries are required to adjust the fund code budgets.

1. Identify budget codes to be closed that contain excess allotted funds and budget.

The budget code example above was identified in the previous step as a code that should be closed, but that needs to be adjusted prior to closure. This budget code contains four (4) fund codes.

 Identify fund codes within the budget code that are the source of the excess allotted funds and budget. Submit the appropriate IBIS requests to adjust the budget to reflect actual project spending. Each example listed includes the corresponding necessary IBIS request information.

2000-DHHS CENTRAL ADMINIST	RATION									
41740-DHHS CAPITAL IMPROVEM	IENTS 2017									
420032-DHHSCENADM 4P02 PHL 5	MASS SPEC UPGRADES BC 41740									
Account	Funding Source	Inter Fund	Account Description	Total Budget	Unallotted	Total Allotments	Current	Year to Date	Life to Date	Allotment Balance
Expenditures - Budget and Actual										
54320000	0000	000000	BLDG-DESIGN CONTRACTS-UNDESIGNATED-DEFAULT BUDGET FUND	36,700.00	0.00	36,700.00	0.00	0.00	36,700.00	0.00
54320001	0000	000000	BLDG-DESIGN CONTRACT 2-UNDESIGNATED-DEFAULT BUDGET FUND	13,900.00	0.00	13,900.00	0.00	0.00	13,900.00	0.00
54321000	0000	000000	BLDG-CONSULTANT CONTRACTS-UNDESIGNATED- DEFAULT BUDGET FUND	6,927.18	0.00	6,927.18	0.00	0.00	6,927.18	0.00
54331000	0000	00000	BLDG-GENERAL CONTRACTS-UNDESIGNATED-DEFAULT BUDGET FUND	203,251.72	0.00	203,251.72	0.00	0.00	203,251.72	0.00
54331001	0000	000000	BLDG-GENERAL CONTRACT 2-UNDESIGNATED- DEFAULT BUDGET FUND	91,439.60	0.00	91,439.60	0.00	0.00	91,439.60	0.00
54337000	0000	000000	BLDG-MECHANICAL CONTRACTS UNDESIGNATED- DEFAULT BUDGET FUND	70,000.00	0.00	70,000.00	0.00	0.00	70,000.00	0.00
54379000	0000	00000	BLDG-MISC PROJECT COSTS-UNDESIGNATED-DEFAULT BUDGET FUND	7,345.70	0.00	7,345.70	0.00	0.00	4,948.68	2,397.02
			Total Expenditures	429,564.20	0.00	429,564.20	0.00	0.00	427,167.18	2,397.02
Revenues - Estimated and Actual										
48100003	0000	041840	AGENCY TRANSFER IN AGENCY INTERNAL UNDESIGNATED-DHHSCENADMIN 41840 CLEARING	123,564.20	0.00	123,564.20	0.00	0.00	123,564.20	0.00
			Total Revenues	123,564.20	0.00	123,564.20	0.00	0.00	123,564.20	0.00
			Excess of Expenditures Over Revenues	306,000.00	0.00	306,000.00	0.00	0.00	303,602.98	2,397.02

Example: - 430032- Required IBIS Entries

- External Budget Allotment Negative Allotment by 2,397.02
- External Budget Revision Reduce budget by \$2,397.02

NOTE: Once IBIS entries are submitted and approved in IBIS, the BD725 will update to show a clean budget report wherein all budgets accurately reflect project spending. (Universities will not see immediate updates to the BD725 due to the once per month interface of Banner/PeopleSoft to NCFS).

Returning Appropriated CI General Funds

In most cases, appropriated Capital Improvement funds must be returned if any excess remains at the end of the project. However, agencies and universities may be able to transfer funds through the Project Reserve Account for various types of projects. Agencies and universities should work with OSBM capital analyst(s) to appropriately return these funds.

Returning Unused COPs, Special Indebtedness, General Obligation Bond Funds

Agencies and universities may have left over funds from General Fund supported bond programs. If the bonds were authorized for repair and renovation, they may be spent on a repair and renovation project with appropriate approvals and project set up. If the projects were authorized for a specific project, they cannot be moved to another project without General Assembly approval. If bond funds are old and small, the agency or campus should work with their analyst to reduce the authority to close the budget code. In cases, bond funds must remain in the existing budget code.

Formal Request for Budget Code Closure

Once per year, OSBM will alert all agencies and universities of the due date for budget code closure requests. Prior to that date, all of the previously mentioned reviews, consultations, and IBIS entries should be completed.

The due date for submitting requests will be published annually by OSBM in early May of each fiscal year. A template for budget code closure request can be found in <u>Appendix A</u> of this job aid.

Upon receipt of the formal request, OSBM analysts will review each budget code and contact agencies/universities if questions arise or additional IBIS entries are needed. Once all requests are validated by OSBM, the list will be submitted by OSBM to the Office of the State Controller (OSC). Staff at OSC will conduct a review of the lists provided and the NCFS Functional team will work to close the budget codes in NCFS.

For more information on OSC's review visit this website.

Budget Code Closure Monitoring

At the end of the fiscal year, it is the responsibility of each agency and university to monitor NCFS to ensure all budget codes listed on the formal request have been closed. OSBM and OSC rely heavily on agencies and universities to diligently monitor the status of each of their budget codes during this step of the process.

OSC analysts will work to close budget codes in NCFS upon receipt of OSBM's memo and then will work to close budget codes in NCAS.

A budget code is not removed from the BD725 until it has been officially closed in NCFS.

Appendix A

Budget Code Closure Request Form

A fillable PDF version of this form is available on OSBM's website under "Capital Job Aids" and "Closeout/Carryforward Job Aids" and linked here.

Budget Code Closure Request Form							
Agency: Agency Contact: Phone: Email:							
Budget Code	Budget Code Title	Year Established					

Upon submitting this form, the submitting agency/university certifies that all budget codes listed have been reviewed and adjusted to reflect actual project spending and contain no excess budget. Additionally, the submitting agency/university certifies that it has adhered to all OSBM policies and procedures related to budget transfers and budget code closure.

Please contact the OSBM Capital Analyst with any questions. https://www.osbm.nc.gov/